

Gas Regulation

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Contributing editors: Florence Ninane, Alexandre Ancel and Liliana Eskenazi



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Contributing editor

Florence Ninane, Alexandre Ancel and Liliana Eskenazi
Allen & Overy LLP

Business development managers

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George Ingledew
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Dan White

Marketing manager

Rachel Nurse

Marketing assistants

Megan Friedman
Zosia Demkowicz
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Robin Synnot

Administrative assistants

Parween Bains
Sophie Hickey

Marketing manager (subscriptions)

Rachel Nurse
subscriptions@
gettingthedealthrough.com

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Production co-ordinator

Lydia Gerges

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Jonathan Cowie

Chief subeditor

Jonathan Allen

Senior subeditor

Caroline Rawson

Subeditors

Davet Hyland
Harry Phillips

Editor-in-chief

Callum Campbell

Publisher

Richard Davey

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87 Lancaster Road
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Angola

Helena Prata / Sofia Cerqueira Serra and João Pedro Honorato

Angola Legal Circle Advogados / Morais Leitão, Galvão Teles, Soares da Silva & Associados

Description of domestic sector

- 1 Describe the domestic natural gas sector, including the natural gas production, liquefied natural gas (LNG) storage, pipeline transportation, distribution, commodity sales and trading segments and retail sales and usage.

Based on data available, in 2011 Angola had proved reserves of natural gas in the amount of 10.95 trillion cubic feet. However, historically, the vast majority of this natural gas was re-injected into oil fields to help recovery or simply flared off as a by-product of oil operations. As recently as 2011, re-injection and flaring still accounted for 91 per cent of all the natural gas produced in the country.

Since 1997 the government has shown an interest in enhancing Angola's ability to produce and market its natural gas reserves and by the end of 2006 enacted a policy to eliminate all flaring. This policy change, coupled with the commitments by the oil companies to comply with certain environmental and social responsibilities and responsible custodianship of hydrocarbon resources, resulted in the need to find a solution for the management of gas obtained from oil and gas production offshore Angola.

A series of proposed solutions for the management of gas were submitted to Sociedade Nacional de Combustíveis de Angola – Empresa Pública (Sonangol) by the oil and gas operators in response to the referred governmental policy, and the Texaco (now Chevron) proposal promoting Liquefied Natural Gas (LNG) was selected as the preferred solution and developed into the 'Angola LNG Project'.

To date, the natural gas sector regulations have been focused on the development of the country's first LNG facility in Soyo. With operations set to begin in early 2013, Angola expects to capitalise on the international demand for LNG cargo.

- 2 What percentage of the country's energy needs are met directly or indirectly with natural gas and LNG? What percentages of the country's natural gas needs are met through domestic production and imported production?

The development of the natural gas market is still in its embryonic stage. Hence, no official government information in respect of the percentage of the country's natural gas needs met through domestic or imported production is available. However, it is estimated that about 20 per cent to 30 per cent of the country's energy needs, consumed primarily by the industrial sector, will be met through the Angola LNG Project.

- 3 What is the government's policy for the domestic natural gas sector and which bodies set it?

The government's policy is set out in the Petroleum Act (Act 10/04). Such policy includes providing infrastructure facilities and fiscal incentives, such as repatriation of dividends, capital, exemption of

import duty and tax incentives for investment in the natural gas sector.

Under the Constitution of Angola, the state is the owner of all national resources within the jurisdiction of Angola and the Petroleum Act sets out the government's right to explore, develop, exploit, produce, process, refine and market petroleum within the territory, continental shelf and economic zone of Angola. According to said Act, the 'National Concessionaire' (Sonangol) is the exclusive state concessionaire and the holder of mining rights over all oil and gas reserves.

In exercising such rights Sonangol may, subject to prior authorisation from the government, 'associate' with a national or foreign company or companies of proven suitability and technical and financial capacity in a manner established by law.

Two ministries oversee the gas sector: the Ministry of Petroleum, which oversees the exploration and production of oil and natural gas, their refining, distribution and marketing, and the import, export and conservation of petroleum, products and liquefied natural gas; and the Ministry of Environment, which oversees the project's environmental licensing.

Regulation of natural gas production

- 4 What is the ownership and organisational structure for production of natural gas (other than LNG)? How does the government derive value from natural gas production?

Under the legal system set out in the Petroleum Act, 'petroleum operations' – a concept that includes the gas industry – are conducted based on the 'concession' system which, as opposed to the 'contractual' system, assumes that the operating oil companies obtain a licence or a concession from the state under certain terms and conditions, most of which are established by legislation and some of which are negotiated case by case between the state and the relevant oil companies.

The National Concessionaire may associate with national or foreign investors of proven suitability and technical and financial capacity, subject to prior authorisation from the government and, in what concerns production of natural gas, such association may take one of the following forms: (i) commercial company; (ii) consortium contract; or (iii) production sharing contract.

In the cases referred in (i) and (ii) where the National Concessionaire holds a participation interest, it must, as a rule, be greater than 50 per cent. However, the government may, in duly justified cases, authorise the National Concessionaire to hold a lesser stake.

In addition to the aforementioned forms of association, the National Concessionaire is also allowed to exercise oil operations through services contracts involving risk.

The government will derive value from natural gas through taxes, royalties, bonuses and a share of production. Similarly to what happens in crude oil exploration, the tax applicable to assessable

profits is as specified by the Taxation of Petroleum Activities Act (Act 13/04) and ranges from 50 per cent to 65.75 per cent.

- 5 Describe the statutory and regulatory framework and any relevant authorisations applicable to natural gas exploration and production.

The statutory framework for domestic natural gas sector is set out in various laws and regulations, as follows:

- Act 10/04 – Petroleum Act;
- Act 13/04 – Taxation of Petroleum Activities Act;
- Act 2/12 – Special foreign exchange regime for oil industry; and
- Act 11/04 – Oil industry customs framework.

Other relevant legislation includes:

- Act 26/12 – Oil and Gas Transportation and Storage Act;
- Act 28/11 – Refining of crude oil and the storage, transportation, distribution and commercialisation of petroleum products;
- Decree 39/00 – environmental rules applicable to oil activities;
- Executive Decree 224/12 – Regulation on management of operation;
- Executive Decree 38/09 – Safety rules for oil operation;
- Executive Decree 187/08 – Gas volume meters rules;
- Executive Decrees 188/08, 189/08, 193/08, 200/08 and 203/08 – Technical regulation on design, construction and operation of gas pipelines; and
- Decree-Law 17/09 – Recruitment, integration and training of Angolan staff for the execution of oil-related operations; etc.

As per the Petroleum Act, mining rights are granted to Sonangol as the exclusive state concessionaire, which is barred from assigning all or part of the mining rights granted and any actions to the contrary are invalid and ineffective.

The Ministry of Petroleum is the government branch responsible for regulatory policies governing the production, transmission, distribution and supply of natural gas and for authorising and monitoring drilling and production activities

Under the Petroleum Act any dispute arising in connection with any licence or concession instruments or between the Ministry and the licensee or the National Concessionaire and the Associates, will be settled by arbitration, usually in accordance with the arbitration rules established in the individual contracts, unless the matter is expressly excluded from arbitration under the said Act (eg, security of public maritime ownership and concessionaire, tax, environment and supervision of oil activities).

Regulation of natural gas pipeline transportation and storage

- 6 Describe in general the ownership of natural gas pipeline transportation, and storage infrastructure.

Angolan companies or consortia set up between Angolan individuals or Angolan companies may be granted a licence by the Ministry of Petroleum to carry out natural gas pipeline transportation and storage. Upon the expiry of the transportation or storage licence, assets used in natural gas pipeline transportation and storage become property of the Angolan state.

- 7 Describe the statutory and regulatory framework and any relevant authorisations applicable to the construction, ownership, operation and interconnection of natural gas transportation pipelines, and storage.

Under Angolan law, natural gas pipeline transportation and storage ancillary to production are treated differently from non-ancillary activities.

Ancillary pipeline transportation and storage, with the intention of making natural gas extraction viable, is regulated by the

forementioned rules governing natural gas exploration and production.

Non-ancillary transportation and storage, performed in order for natural gas to be commercialised and consumed, is governed by Act 26/12 (Oil and Gas Transportation and Storage Act). This Act does not apply to: pipelines within the exploration and production concession areas; pipelines connecting concession areas to the shore included in the development plan of the respective concession area; pipelines of a concession area crossing a different concession in the middle of two parts of such first concession area; and storage activities in the exploration and production concession areas, nor does this Act apply to oil and gas transportation in the international market.

Natural gas transportation and storage activities are subject to the authorisation of the Ministry of Petroleum, which has the authority to:

- approve the construction and expansion of pipelines, supervise the works, and authorise and license the operations;
- keep a database concerning pipeline construction and operation;
- define the rules for the granting of pipelines construction and operation licenses and oil and gas storage, without prejudice of other authorisations required;
- set the term date of the licences and the procedures for their renewal;
- issue the rules concerning transportation capacity;
- promote pipeline construction and expansion studies and submit its approval to the government; and
- propose to the government the expropriation of land necessary to carry out oil and gas transportation and storage activities.

The construction and operation of any oil or gas pipeline and storage facilities are subject to a licence issued by the Ministry of Petroleum.

The award of the licence is based on the credibility, experience and competence of the applicant, as well as its financial management and technical capacity for the construction and operation of pipelines and storage facilities in Angola. The application for the licence requires presentation of the environmental licence issued by the Ministry of Environment.

The term of the pipeline construction licence is five years and, subject to authorisation of the Ministry of Petroleum, may be extended for one year. The term of the licence to operate pipelines – from the exit flange to the processing facilities, the petrochemical units, or to the export terminal – and the term of operation licences for oil and oil and gas storage facilities is 25 years and, subject to the authorisation of the Ministry of Petroleum, may be extended one or more times for set periods of time.

There is no specific regulation concerning appeals to gas sector regulator decisions. Thus, decisions of the Ministry of Petroleum may be challenged pursuant to the general administrative procedure, established by Decree 16-A/95. Consequently, a decision of the Ministry of Petroleum may be initially challenged by hierarchical appeal. If the competent public administration body overrules this hierarchical appeal, the appellant still has an opportunity to challenge this decision before an administrative court.

- 8 How does a company obtain the land rights to construct a natural gas transportation or storage facility?

Licensed entities may negotiate the land rights with the respective holders and competent real estate and environmental authorities.

Pursuant to Act 26/12, the licensee has the right to occupy, under the legislation in force and with respect for existing land rights, the areas necessary for the implementation of the works included under the licence.

The government may declare of public interest – for purposes of expropriation and civil easement – the areas required for the construction of pipelines. In case of expropriation, holders of land rights are entitled to fair compensation.

Pipelines shall be registered with the competent Real Estate Registry Office.

9 How is access to the natural gas transportation system and storage facilities arranged? How are tolls and tariffs established?

The pipeline operator – from the exit flange to the processing facilities, to petrochemical units, or to the export terminal – is required to perform transportation of third parties' natural gas, without any discrimination and within acceptable commercial terms, provided that it has available capacity in the transportation system and it does not interfere with the system's technical and operational integrity.

The Ministry of Petroleum may exempt the pipeline licensee from the obligations above, if it is demonstrated and proven that additional gas transportation is not possible.

If, within six months after the date of commencement of pipeline access negotiations, the parties have not reached an agreement on the commercial and operational terms, this issue shall be submitted to the Ministry of Petroleum for consideration and decision.

Pursuant to Act 26/12, the licensee has the right to charge tariffs for the transportation or storage of natural gas or deny the service for lack of payment of such fees.

Tariffs shall be approved by the Ministry of Petroleum under fairness rules and shall allow the owner or operator to recover their investment, keep their system operating and obtain profits consistent with the risk.

Holders of large storage facilities must allow access to third parties, subject to transparent and objective negotiation with the interested parties and according to prices subject to publication. The Ministry of Petroleum may set prices for access to areas of the country where there is not effective competition in the provision of storage services, as well as for the situations in which this activity should be exercised under a natural monopoly regime. Access may only be granted to licensed entities and may be denied to an interested foreign company with a registered office or management in a country that does not recognise analogous rights to Angolan citizens or companies.

10 Can customers, other natural gas suppliers or an authority require a pipeline or storage facilities owner or operator to expand its facilities to accommodate new customers? If so, who bears the costs of interconnection or expansion?

The expansion of pipeline capacity – from exit flange to the processing facilities, to petrochemical units, or to the export terminal – may only be effected if:

- it is technically and economically feasible and consistent with the safety standards;
- the legitimate interests of the owner or operator are respected;
- the new user does not become owner of all or part of the pipeline without the consent of the owner or operator; and
- the owner or operator are not required to finance part or all of the capacity expansion.

The new user shall be entirely responsible for the capacity expansion costs, including any equipment required for the processing of products of different qualities.

The pipeline operator shall not prevent, save for proven technical reasons, the expansion of the pipeline's capacity when such expansion does not interfere with the system's technical and operational integrity.

The Ministry of Petroleum may exempt the pipeline licensee from the obligations above, if it is demonstrated and proven that capacity expansion is not possible.

If, within six months after the date of commencement of negotiations for expansion of the pipeline's capacity, the parties have not reached an agreement on the commercial and operational terms, this issue shall be submitted to the Ministry of Petroleum for consideration and decision.

Act 26/12 does not detail requirements for storage capacity expansion.

11 Describe any statutory and regulatory requirements applicable to the processing of natural gas to extract liquids and to prepare it for pipeline transportation.

Under Act 28/11 (Oil & Gas Distribution and Commercialisation Act), oil derivatives processing activities are subject to licensing of the respective facilities by the holder of executive power (ie, the president) who may delegate his powers to ancillary executive bodies. In the past, these tasks have been performed by the Ministry of Petroleum.

The licensing procedure shall take into account:

- the reputation and technical, financial and economic capacity of the applicant;
- the compliance of the project with the national energy policy; and
- the land management plan and environmental policy objectives, as set out by law.

12 Describe the contractual regime for transportation and storage.

Save for the approval of tariffs referred to above and specific rules of the transportation sector and international conventions on maritime transportation, no specific regulation on the subject has been enacted yet. These agreements are executed in accordance with private law.

Regulation of natural gas distribution

13 Describe in general the ownership of natural gas distribution networks.

Act 28/11 governs distribution of oil products in general (not only natural gas) and does not detail the legal ownership framework for natural gas distribution networks. At present, there are no natural gas distribution networks (transportation from pipeline to consumer) in Angola, nor a market deriving thereof.

Nevertheless, natural gas distribution is considered essential public service by the Oil & Gas Distribution and Commercialisation Act. The Ministry of Petroleum may declare the public utility of distribution facilities, when they exist, subject to recognition of the importance and relevance of the facilities to the national economy, its structural nature for safety or the autonomy of supply. Easements or expropriation of equipment, facilities and land that are of particular relevance to the national economy may be declared, on the grounds they are necessary for the security of gas supply.

14 Describe the statutory and regulatory structure and authorisations required to operate a distribution network. To what extent are gas distribution utilities subject to public service obligations?

Please see question 13. However, the below principles may apply to the distribution of natural gas by pipeline networks, when they exist.

Distribution by pipeline networks is subject to licensing by the Ministry of Petroleum of the respective facilities.

The Ministry of Petroleum has the authority to:

- promote specific regulations on the exercise of natural gas distribution activities;
- specify the characteristics of natural gas and regulate its use;
- ensure the security of supply of natural gas through the constitution of reserves and the definition of the conditions for mobilisation in the event of an energy crisis;
- promote appropriate diversification of supply sources and the use of other alternative energy sources;
- promote efficiency and the rational use of resources;
- establish a centralised and updated register of facilities located in the country; and
- declare an energy crisis, in accordance with applicable law, and the adoption of restrictive measures contained therein, in order to mitigate the crisis effects and to ensure the supply of gas to priority entities.

There is no specific regulation concerning appeals of gas distribution regulator decisions. As mentioned above, decisions of the Ministry of Petroleum may be challenged pursuant to the general administrative procedure. If the competent public administration body overrules this hierarchical appeal, the appellant still has the opportunity to challenge this decision before an administrative court.

Operators of distribution facilities are subject to public service obligations, such as ensuring:

- the safety, regularity and quality of the supply;
- consumer protection;
- the satisfaction of consumers' needs in health, military and social assistance sectors; and
- energy efficiency, the rational use of resources and environmental protection.

15 How is access to the natural gas distribution grid organised? Describe any regulation of the prices for distribution services. In which circumstances can a rate or term of service be changed?

Please see questions 13 and 14. However, the principles applicable to accessing large storage facilities referred to above are also applicable to accessing the distribution grid.

Retail prices shall be subject to a regulation mechanism that envisages ensuring the minimisation of costs to consumers and takes into account the cost differences between the various types of energy sources considering their value chain.

The incentives that may be granted to natural gas distribution activities are those set out in private investment legislation. Other tax incentives, currency and customs may be granted in order to promote natural gas distribution activities. Also, administrative, financial or operational mechanisms may be established to boost the funding of distribution activities, providing direct access to credit on favourable terms.

16 May the regulator require a distributor to expand its system to accommodate new customers? May the regulator require the distributor to limit service to existing customers so that new customers can be served?

Please see questions 13 to 15. Notwithstanding, natural gas distribution is considered an essential public service and the Ministry of Petroleum may declare that that distribution facilities are a public utility and create civil easements or expropriate accordingly.

17 Describe the contractual regime in relation to natural gas distribution.

Please see questions 13 to 16. No specific regulation on the subject has been enacted.

Regulation of natural gas sales and trading

18 What is the ownership and organisational structure for the supply and trading of natural gas?

In the absence of a local market and, up until as recently as 2011, natural gas was mainly re-injected into oil fields to help recovery or simply flared off as a by-product of oil operations. Consequently, the supply and trading of natural gas is fairly recent and closely associated with the Angola LNG Project in Soyo, which is expected to supply its first cargo in 2013.

Under Act 26/12, midstream transportation and storage of crude oil should be carried out by companies or a consortium and are subject to authorisation from the Ministry of Petroleum. The construction and operation of oil and gas pipelines is subject to licensing from the Ministry of Petroleum and also requires prior authorisation of the entities responsible for land concessions.

In turn, Act 28/11 governs downstream operations of crude oil refining and the storage, transportation, distribution and commercialisation of petroleum products undertaken by refinery operators, storage operators, transportation operators, distribution operators, wholesalers and retailers. Access to such activities is open to all economic agents, who may even exercise various of the aforementioned activities and subject to licensing in terms to be defined by presidential decree. Further regulation is required regarding the licensing procedure, the requirements that must be complied with by the applicants and restrictions that may be imposed.

19 To what extent are natural gas supply and trading activities subject to government oversight?

The constitutional rule of state ownership of natural resources is reflected throughout the oil and gas legislation and the government is closely involved in their supply and trade. Activities undertaken by private entities in this area are subject to licensing requirements and governmental regulations. The commercialisation of natural gas and LNG are considered to be an essential public service and Act 28/11 sets out various obligations that must be observed by refinery operators, storage operators, transportation operators, distribution operators, wholesalers and retailers to ensure:

- the safety, continuity and quality of supply;
- consumer protection;
- satisfaction of the needs of priority customers in the areas of health, the armed forces and social assistance; and
- the promotion of energy efficiency and rational use of resources, as well as environmental protection.

However, Act 28/11 is subject to further regulation, particularly regarding the terms and relationship between the agents and the clients, quality of service and access terms and tariffs. Such regulatory acts will be exercised by the entity to be defined by presidential decree.

Angola's natural gas sector is run by Sonangol – Gás Natural, Limitada (Sonangás), a subsidiary of Sonangol that is charged with the exploration, evaluation, production, storage and transportation of natural gas and its derivatives.

20 How are physical and financial trades of natural gas typically completed?

The physical and financial trade of natural gas in Angola is associated with the LNG Project in Soyo, which is expected to start regular exports of LNG in the first quarter of 2013. For the time being, the existing legislation relates to this project, which will be headed by Angola LNG Limited (a company where Sonangás, a subsidiary of the National Concessionaire, holds a 22.8 per cent stake).

21 Must wholesale and retail buyers of natural gas purchase a bundled product from a single provider? If not, describe the range of services and products that customers can procure from competing providers.

The country has only recently adopted legislation concerning the construction and operation of the necessary infrastructure to allow domestic transportation, storage and distribution of natural gas that will be supplied under the Angola LNG Project.

According to the legal regime established for the said project, Angola LNG Limited (a company held by the investing oil companies and where Sonangás, a subsidiary of the National Concessionaire, presently holds a 22.8 per cent stake and that will head the LNG Project), 'dry' processed gas that is intended to satisfy domestic use in Angola will be supplied free of charge to Sonangás.

Regulation of LNG

22 What is the ownership and organisational structure for LNG, including liquefaction and export facilities and receiving and regasification facilities?

Existing LNG legislation is closely tied with the Angola LNG Project in Soyo that will have a capacity of 5.2 million tons (6.8 bcm) per year, full containment LNG storage, LPG and condensate storage, and a loading jetty to accommodate ships. It will be primarily supplied with associated gas transported from the offshore oil Blocks 0, 1, 2, 14, 15, 17 and 18 through three high-pressure pipelines that will then be subject to conditioning and extraction of natural gas liquids before being subject to liquefaction.

According to the legal regime established for the Angola LNG Project, the project shall be executed by Angola LNG Limited, Sociedade Operacional Angola LNG and by Sociedade Operadora dos Gasodutos de Angola.

Angola LNG Limited is the main party charged with the execution of the project and will receive revenue generated by the sale of LNG and NGL. The initial shareholders of Angola LNG Limited were Cabinda Gulf Oil Company Limited, BP Exploration (Angola) Limited, Total LNG Angola Limited and the previously mentioned Sonangás (collectively referred to as the Promoter Companies).

Sociedade Operacional Angola LNG is charged with performing, in place of Angola LNG Limited, operations related to the land installations and the sea installations pursuant to an operational service agreement to be entered into with Angola LNG Limited.

Sociedade Operadora dos Gasodutos de Angola is charged with performing, in place of Angola LNG Limited, operations relating to the network of associated gas pipelines and non-associated gas pipelines pursuant to a service agreement to be entered into with Angola LNG Limited. After a certain period of time (which is not specified in the law), Sociedade Operadora dos Gasodutos de Angola has the option to assume direct responsibility for such gas pipeline operations, in replacement of Angola LNG Limited, according to the Investment Contract and annexes thereto entered into with Angola LNG Limited.

The initial shareholders of Sociedade Operacional de Angola LNG and Sociedade Operadora dos Gasodutos de Angola are also the Promoter Companies or their affiliates.

In addition to these three companies, the Promoter Companies may create new companies that are deemed necessary to the implementation of the project, particularly for the purposes of commercialisation or transportation of LNG or NGL. In such a case, the new entities are considered as being independent from Angola LNG Limited, Sociedade Operacional Angola LNG and Sociedade Operadora dos Gasodutos de Angola for all legal and tax purposes. Other than the structure adopted for the Angola LNG Project, the general rules applicable are the same as those established for the oil industry, where under Act 10/04 Sonangol has exclusive mining rights to gas exploration on the subsoil and continental shelf

of Angola and may associate with both national or foreign private companies in the terms described above.

23 Describe the regulatory framework and any relevant authorisations required to build and operate LNG facilities.

The state is closely involved not only from a regulatory standpoint, but also because the national concessionaire is the exclusive holder of mining rights for oil and gas reserves and therefore may associate with private companies in this role. The construction and operation of LNG facilities requires the following licences:

- the design, construction and operation of the LNG import project facilities will comply with internationally recognised and proven codes and standards for LNG installations;
- the LNG developer must obtain a licence to design, construct, operate and own an LNG terminal subject to satisfying technical, financial, and health, safety and environmental standards;
- the LNG developer or consortium will undertake a comprehensive environmental impact assessment of the design, construction and operational aspects of the project including impact assessment of shipping associated with the project, in accordance with international standards and practices;
- the site for setting up an LNG terminal (either land-based or off-shore of any type) shall be selected by the LNG developer, taking into account various factors such as existing and projected population and demographic characteristics of the location, existing and proposed land use near the location, physical aspects and environmental considerations and community concerns.

The LNG developer or consortium will have to obtain permits and licenses from government departments such as the Ministry of Defence, port authorities, the Ministry of Environment, the Chief Inspector of Explosives and provincial and local government agencies, as per applicable laws, rules and regulations.

According to the Petroleum Act, disputes between the Ministry of Petroleum and the licensees (in the event of prospecting activities) or the National Concessionaire and Associates concerning contractual matters may be resolved through arbitration according to the rules set out in the respective licence or contract and the arbitration proceeding will take place in Angola, according to Angolan law and in Portuguese.

Decisions by the ministries and governmental authorities constitute administrative acts and may be challenged under the general terms of law in the Angolan courts.

24 Describe any regulation of the prices and terms of service in the LNG sector.

The distribution, associated storage and commercialisation of natural gas and LNG are an essential public service and entail obligations concerning:

- the safety, continuity and quality of supply;
- consumer protection;
- satisfying the requirements of priority consumers in the areas of health, armed forces and social assistance; and
- promoting energy efficiency and rational use of resources, as well as environmental protection.

Consumers must be informed of the terms of service and tariffs that will apply and the service is subject to the following requirements:

- supply cannot be interrupted or suspended without prior notice, except in situations of force majeure;
- supply to a consumer who is in breach of or delays his or her duties can only be suspended after the consumer is notified in writing with at least 10 days' prior notice;

- supply cannot be interrupted based on the non-payment of any other service, even when included in the same invoice, unless they are functionally inseparable;
- a minimum consumption fee cannot be imposed or charged to consumers, nor can they be charged:
 - (i) any amount for the lease, amortisation or periodic inspection of meters or any other service measurement instruments;
 - (ii) any tariff with an equivalent effect as the measures referred in (i), regardless of their designation;
 - (iii) any tariff that does not directly correspond to a cost the service provided effectively incurs, except when established otherwise by law;
 - (iv) any other tariff not included in the previously mentioned situations that is consideration for a change in the terms of service or the equipment used for such purpose, except when expressly requested by the consumer;
- invoices shall be made on a monthly basis and specify the amounts being charged.

Additionally, Act 28/11 sets out that a retail price regulation mechanism shall be established to ensure that consumer costs are minimised and to take into account the cost differences between the various types of energy sources considering their value chain.

However, further regulation, particularly in what concerns the terms and relationship between the agents and the clients, quality of service and access terms and tariffs, can be expected to be issued by an entity to be defined by presidential decree.

Mergers and competition

- 25** Which government body may prevent or punish anti-competitive or manipulative practices in the natural gas sector?

At present Angola does not have a general competition law or an antitrust authority; however, this has become a growing concern and more recent legislation, such as Acts 28/11 and 26/12, reflect the government's policy of promoting consumer protection, equal treatment and opportunities among players, and market competition.

Developments in this area are also expected in light of recent legislation, namely Presidential Decree 68/10, which established that the coordination and consistency of revenue and price would be entrusted to such Ministry of Economy and pursued through the Market and Competition Institute), and Presidential Decree 162/11, which delegated these duties to the Ministry of Finance, to be pursued through the Pricing and Competition Bureau, which was created under this act.

- 26** What substantive standards does that government body apply to determine whether conduct is anti-competitive or manipulative?

Please see question 25. However, one may occasionally find statutory prohibitions of certain restrictive agreements and practices in which case such matters would be subject to the governmental body in charge of the respective activity (eg, in matters concerning oil and gas, it would be the Ministry of Petroleum).

- 27** What authority does the government body have to preclude or remedy anti-competitive or manipulative practices?

While there is no governmental authority that generally oversees competition matters, such matters are subject to the governmental body in charge of the respective activity (for example, in matters concerning oil and gas, this would be the Ministry of Petroleum).

- 28** Does any government body have authority to approve or disapprove mergers or other changes in control over businesses in the sector or acquisition of production, transportation or distribution assets?

In addition to rules and restrictions that may be embodied in the individual contracts, we note that under the Petroleum Act the transfer of the contractual position held by private companies who are associates of the National Concessionaire (Associates) to a third party requires the prior authorisation of the Ministry of Petroleum (which will be granted in the form of an executive decree) and, for the purposes of this Act, the transfer to a third party of a stake or shares representing more than 50 per cent of the Associates' share capital is deemed equivalent to a transfer of a contractual position.

Such authorisation is not required if the transfer is made to an 'affiliate' as defined by law, provided the assignor remains jointly and severally liable.

It should also be noted that, in the case of transfer to a third party of a stake or shares' representing more than 50 per cent of the Associates' share capital, the National Concessionaire is granted a right of first refusal.

- 29** In the purchase of a regulated gas utility, are there any restrictions on the inclusion of the purchase cost in the price of services?

Act 28/11 sets out that a retail price regulation mechanism shall be established to ensure that consumer costs are minimised and to take into account the cost differences between the various types of energy sources. Considering their value chain, further regulation in this area is expected and will be issued by an entity defined by presidential decree.

- 30** Are there any restrictions on the acquisition of shares in gas utilities? Do any corporate governance regulations or rules regarding the transfer of assets apply to gas utilities?

The LNG trade is still at an embryonic stage and presently there is no specific legislation on gas utility companies to allow us to provide a general answer. However, given the involvement of the government in the licensing of such activities, it can be expected for such rules to be set out in the individual contracts.

International

- 31** Are there any special requirements or limitations on foreign companies acquiring interests in any part of the natural gas sector?

Foreign companies who wish to acquire interests outside the scope of the prospecting licence may only do so in association with the national concessionaire and will need to provide a bank guarantee to guarantee compliance with the work obligations under the licence or the contract entered into with Sonangol. As mentioned, the transfer of an Associate' contractual position or 50 per cent of an Associate's share capital to a third party is subject to prior authorisation of the Ministry of Petroleum. A transfer between affiliated companies is not subject to such prior authorisation, but the transferor must remain jointly and severally liable.

Finally, corporate law requires foreign companies that perform activities in Angola for more than a year to incorporate a subsidiary or branch in Angola.

- 32** To what extent is regulatory policy affected by treaties or other multinational agreements?

Treaties and multinational agreements are directly enforceable only to the extent that they have been passed into law by the National Assembly of Angola, pursuant to the Angolan Constitution.

Update and trends

The Angolan natural gas market is still in its embryonic stage and further regulation of the existing legislation is to be expected.

33 What rules apply to cross-border sales or deliveries of natural gas?

The only existing LNG project is the Angola LNG Project. There are currently no specific rules that apply to cross-border sales or deliveries of natural gas. Such activities are regulated by contract between the parties. An export permit issued by the Ministry of Commerce is, however, required to export natural gas.

Transactions between affiliates**34** What restrictions exist on transactions between a natural gas utility and its affiliates?

There are no laws directly addressing these issues in the gas sector. Depending on the nature of the transaction, such issues would be governed by existing laws or by agreements between the government and the companies, or both.

35 Who enforces the affiliate restrictions and what are the sanctions for non-compliance?

Please see question 34.

ANGOLA
LEGAL
CIRCLE
ADVOGADOS

MORAIS LEITÃO
GALVÃO TELES
SOARES DA SILVA

Helena Prata
helenaprata@angolalegalcircle.com

Sofia Cerqueira Serra
sofiaserra@mlgts.pt
João Pedro Honorato
jhonorato@mlgts.pt

Edifício Escom
35/37 Av Marechal Brós Tito, 11th Floor
Luanda
Angola

Rua Castilho, 165
1070-050 Lisbon
Portugal

Tel: +244 222 441 935
Fax: +244 222 449 620
www.angolalegalcircle.com

Tel: +351 213 817 400
Fax: +351 213 817 499
www.mlgts.pt

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